

Workshop

EU legal acts and their implementation at the national level

Sarajevo, 2-3 June 2026

organised for the Directorate of European Integration (DEI)



Luxembourg Technical Assistance Programme for Bosnia and Hercegovina
Meeting the Stabilisation and Association Process Obligations

This training is implemented with the support of the Luxembourg Ministry of Foreign and European Affairs, Defence, Development Cooperation and Foreign Trade

Venue: Directorate for European Integration, Đoke Mazalića 5, 71000 Sarajevo

Programme

Introduction: The overall objective of this training is to provide administration officials with a good grasp of various practical, strategic, planning and reporting aspects and processes related to the implementation of EU law into national law. The training provides practical advice, hints and tricks, which will ultimately not only assist in ensuring correct implementation of EU legal instruments but also assist when a) meeting with the European Commission within the framework of the accession process, and b) notifying to the Commission once Bosnia and Herzegovina becomes a member of the EU.

Course description: This training explains the outcomes of the EU policy- and rule-making procedures and the obligations of the EU member states and the candidate countries to implement the said outcomes under, respectively, the EU Treaties and the Association agreements. In other words, what needs to be done when implementing the various EU legal acts and soft law at the national level. In this context, the programme also covers national implementation strategies and the link between EU priorities, national priorities and programmes for the Adoption of the Acquis (NPAA) and explains the similarities and differences between the current and future reporting of EU law implementation to the European Commission. Finally, the training illustrates how good national coordination ensures the balance between EU and national priorities as well as enhances the likelihood of correct transposition and/or application and enforcement of EU legal norms within the national legal system both now and upon accession to the EU.

Course methodology: A combination of presentations, case studies, group work as well as discussions and Q&A sessions will be applied. To enhance the learning, participants will be expected to be actively involved in the various sessions by asking questions to – as well as answering questions posed by – the EIPA experts, sharing their own experiences, and participating in discussions and the interactive sessions.

The various learning points will to the widest possible extent be illustrated using EU legal acts of current approximation concern for Bosnia and Herzegovina.

Target group: This training targets officials from relevant institutions, including those with central EU coordination responsibilities (such as the Directorate for European Integration and the Council of Ministers of BiH), line ministries, as well as legislative (Parliament of BiH) and legal oversight bodies.

For pedagogical reasons, in particular to ensure active participation and learning, the number of participants is recommended to be limited to max. 30.

Peter Goldschmidt, Senior EU Law and Negotiations Expert, petergoldschmidt1961@outlook.com

EIPA Luxembourg – European Centre for Judges and Lawyers

Juan Diego Ramírez-Cárdenas Díaz, Senior Legal Expert specialising in various aspects of EU law and the legal education and training of national judiciaries, d.ramirez_cardenas@eipa.eu

Christiane Lamesch, Senior Project Management Officer, Manager of Luxembourg PO Department, c.lamesch@eipa.eu

TUESDAY 2 JUNE 2026

08.45 Registration of participants

09.00 **Opening remarks**
Representative of Directorate for European Integration (tbc)

09.15 **Welcome and mutual introduction to the training**

- Objectives (learning points and path)
- Methodology and “House rules”
- Participants and their expectations
- How to access files

EIPA experts and Participants

09.30 **Linking EU and national legislation – Part 1**

- Three dimensions of EU policy and law implementation
- Treaty obligations regarding implementation (art 4 TEU and Art. 1(2)f of the EU – Bosnia and Herzegovina Stabilisation and Association Agreement)
- The EU Acquis: Definitions, structure and level of transposition of the different types of EU legal acts
- Deadlines for implementation of EU legal acts at the national level

Also questions related to the so-called “soft law”, “approximation versus harmonisation” and differences in the implementation obligations between candidate countries and EU Member States will be considered.

Method: Combination of interventions by the EIPA experts, questions to the participants and explanatory debriefing hereof.

Peter Goldschmidt, Juan Diego Ramírez-Cárdenas Díaz

10.15 Coffee Break

10.45 **Linking EU and national legislation – Part 2**
Peter Goldschmidt, Juan Diego Ramírez-Cárdenas Díaz

11.30 **Implementing measures, administrative requirements and implementing strategies**

Before starting the actual drafting of the legislation, which will introduce the EU legal act into national law, the drafter must be clear on the following three points:

1. Bosnia and Herzegovina’s strategic approach to EU law implementation in general and in the field of the given EU legal act in particular;
2. what the EU legal act – and thus the national legal legislation – seeks to achieve (i.e. the objective). This point will be further discussed tomorrow;
3. what specific requirements must be met (i.e. national implementing measures); and
4. what the act’s implementation will require in terms of organisational frameworks, administrative capacities, resources and costs.

Method: presentation and Q&A

Peter Goldschmidt

- 12.15 Lunch break
- 13.15 **Case Study: Working with EU legal acts**
Participants will work with some examples of the most important EU legal acts (regulations, directives, decisions, delegated acts) to identify obligations in terms of implementation measures, organisational and reporting requirements, time limits, etc.
Method: Discussions in groups + debriefing and participants' questions and comments in plenary. The EU legal acts being analysed will for the most part fall within the competence of the MOJ.
Participants with Juan Diego Ramírez-Cárdenas Díaz
- 14.00 **Debriefing of Case Study**
Participants with Juan Diego Ramírez-Cárdenas Díaz and Peter Goldschmidt
- 14.45 Coffee Break
- 15.15 **EU law implementation strategies What strategic approach to take when preparing the introduction of a new EU legal norm into the national legal order in general? And in the field concerned in particular?**
Method: presentation and Q&A
Peter Goldschmidt
- 15.45 **Review of and questions/comments from the participants to the day**
- 16.00 End of Day 1

WEDNESDAY 3 JUNE 2026

- 09.00 **Welcome to Day 2 – Topics and methodologies**
- 09.15 **Workshop: National coordination of EU law implementation: Lead authority, involvement of stakeholders and preparing a plan**
This session reminds of the importance of national coordination when implementing EU law at the national level, including the links between the implementers, the stakeholders and those, who negotiated the EU legislation to be implemented. In particular, we will discuss
- Who does what and when?
 - Involvement of national governments, NGOs and local and regional governments in dealing with the EU.
 - Identifying national tasks, stakeholders, sources of information and other elements to consider when planning the implementation process.
- Method: Combination of interventions by the EIPA expert, questions to the participants and explanatory debriefing hereof. An EU legal act will be used as an illustrative example.
Participants with Peter Goldschmidt
- 10.15 Coffee Break



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OF THE GRAND DUCHY OF LUXEMBOURG
Ministry of Foreign and European Affairs,
Defence, Development Cooperation
and Foreign Trade



- 10.45 **How does Bosnia and Herzegovina ensure coordination and how does it report progress on its EU law approximation efforts to the European Commission ... and who does it?** In addition to providing a practical overview of the above topics, this session will highlight the differences between the approaches and tools used by Bosnia and Herzegovina today and in the future, e.g. (bi-)annual reporting versus obligatory notification and tables of concordance versus correlation tables.
Method: Presentation and Q&A
NN (BiH expert) and Peter Goldschmidt
- 11.15 Break
- 11.30 **Consequences of late, incomplete or non-implementation of an EU legal norm now and in the future**
This last session will discuss possible consequences of non-compliance with EU legal acts today versus the consequences hereof once Bosnia and Herzegovina becomes a fully-fledged EU Member State, in particular the infringement procedure.
Method: Presentation with Q&A
Juan Diego Ramírez-Cárdenas Díaz
- 12.15 **Concluding observations by participants and EIPA experts**
- 12.30 **Evaluation**
- 13.00 **END OF SEMINAR**